Decision Support and Assessment Tools for Climate Change

Elena Marie Enseñado, Institute for Housing and Urban Development Studies ensenado@ihs.nl

Session Outline

- Steps for Climate Change Planning
- Decision Support and Assessment Tools
- Comparison of Tool Requirements
- Strengths and limitations
- Where have been these applied?
- Multiple Criteria Analysis (MCA)
- Main steps of MCA
- Challenges of MCA
- Applications of MCA

Steps for Climate Change Planning

Mitigation

Adaptation

GHG Emissions Assessment

1

Vulnerability Assessment

#

Setting targets

-

Setting objectives

Ť

Assessment and selection of measures

-

Assessment and selection of measures

- 1

Implementation of measures

-

Implementation of measures

Monitoring and Evaluation of Measures

Monitoring and Evaluation of measures

Step 3: Assessment and Selection of Measures

Assessment and Selection of Measures

Which actions (policies, measures, initiatives) can you identify to achieve the set targets or objectives?

After identifying the actions, how do you select which ones to implement first (a process called prioritization)?

Decision Support and Assessment Tools

Cost Benefit Analysis

The **benefits** of climate change actions should far outweigh the **costs**

However, is it possible to monetize all costs and benefits? NO

Cost Effectiveness Analysis

Assessing the costs and effectiveness in a comparable way

If two (or more) actions can provide the same benefits, which one offers the least cost?

Multiple Criteria Analysis

In choosing multiple actions (more than two), what multiple objectives can be met aside from climate adaptation or mitigation benefits?

How important are these objectives among multiple stakeholders?

Strengths and Limitations

CBA

Proven and widely used
Project or policy specific
Focused on the efficiency

of options

Limited only to impacts measurable in monetary terms

Aims to minimize costs or maximize benefits

Absolute quantification of costs and benefits

CEA

Focused on identifying the least cost option

Quantification of costs in monetary terms

Benefits can be quantified but not monetized e.g. reduction of climate risk or reduction of carbon emissions

Time consuming (and data intensive) like CBA

MCA

Considers multiple objective or criteria

Transparent and comprehensive analysis

Costs and benefits can be quantified but not monetized

Benefits cannot all be measured in quantitative terms, therefore the use of qualitative assessments

Comparison of Tool Requirements

Tools	Technical Capacity	Data Needs	Time	Cost \$	Participant Requirements
CBA	++++	++++	++++	++++	++
CEA	++++	++++	++++	++++	+
MCA	++++	+++	++++	++++	+++

```
+= Low Requirements; ++= Medium Requirements
+++= High Requirements; ++++= Very High Requirements
```

Where have these been applied?

		CBA	CEA	MCA
High Income	Mitigation			
High Income	Adaptation			
Middle / Low	Mitigation			
Income	Adaptation			

Relevance of MCA

- MCA provides a great opportunity to link climate change policy with other development objectives, enhance participation of different stakeholders and increase the learning through the climate interventions prioritization process
- UNFCCC has proposed MCA as one of the most appropriate methods to support national governments to develop their National Adaptation Programme of Actions (the so called NAPAs)
- UN Habitat has also suggested MCA method as the main prioritization technique to support Local Governments to develop local climate change action plans.

Multiple criteria analysis

"It is a **transparent process** which seeks to take explicit into account **multiple criteria** in helping individuals or groups to **evaluate different actions** and explore decision problems that matters"

MCA: Structural Elements

Multiple Options Multiple Criteria Multiple Stakeholders

Aids the assessment of different of different policies, measures, or options

Uses a set of different evaluation criteria (not just monetary)

Integrates the perspectives of different stakeholders

MCA: Characteristics

Includes both quantitative and qualitative criteria

Stimulates dialogue and engagement

Learning and knowledge generation

Certain degree of subjectivity in the process

Brings together different stakeholders together

Main Steps

- [
- Identify actions or options
 - 2
- Define criteria or objectives
- 3
- Quantify impacts or assign scores
- 4
- Normalize scores
- 5
- Weight evaluation criteria
- 6
- Rank (and finalize) options

Main Steps

Identify actions or options

Define criteria or objectives

Quantify impacts or assign scores

Normalize scores

Weight evaluation criteria

Rank (and finalize) options

Stakeholder participation

Stakeholder participation

Experts' involvement

Experts' involvement

Stakeholder participation

Stakeholder participation

Hypothetical Case Study

Decision Problem: City A is facing problems with riverine flood. Due to climate change, the flood problem is expected to be intensified in the future. What potential actions could help reduce vulnerability within the city?



MCA: Identify actions or options (with stakeholders)



Different city stakeholders recommended three adaptation actions to tackle the flood problem:

- Flood wall
- Flood wall with green area
 - Green area
 (for water
 retention)

MCA: Define criteria or objectives (with stakeholders)						
Criteria	Indicators	Flood wall	Flood wall with green area	Green area		
Cost	Total cost (million \$)					
Effectiveness	Risk reduction (/+++)	Use of different indi	cators with different			
Flexibility	Level of adaptiveness (1-5)		and scales that could b	pe Property of the Control of the Co		
Co-benefits	Green public space (km2)					
Implementation	Ease of implementation					

(---/+++)

MCA: Quantify impacts or assign scores (with avports)

MCA: Qu	MCA: Quantity impacts or assign scores (with experts)						
Criteria	Indicators	Flood wall	Flood wall with green area	Green area			
Cost	Total cost (million \$)	40	25	20			
Effectiveness	Risk reduction (/+++)	+++	++	+			
Fle Can be based on modelling approa judgments	•	2	3	4			
	ings us to the next	1	7,5	10			
step: normalization	on!						

implementation

(---/+++)

What is normalization?

Normalization is converting different measurement scales into one unit-less scale to make the different aspects comparable.

MCA: Normalize scores

Criteria	Indicators	Flood wall	Flood wall with green area	Green area
Cost	Total cost (million \$)	40	25	20

All these needs to be translated into a unit less scale, from 0 to 1, with 0 being the highest cost option and 1 being the least cost option. Note: 1 is the best, 0 is the worst.

Cost	Total cost (million \$)	40	25	20
		x =	$\frac{\max - 25}{\max - \min} = \frac{40 - 2}{40 - 2}$	$\frac{5}{0}$ =0,75
Criteria	Indicators	Flood wall	Flood wall with green area	Green area

Flood wall

Flood wall with

0,75

green area

Green area

Indicators

Total cost

(million \$)

Criteria

Cost

MCA: All normalized scores

Criteria	Flood wall	Flood wall with green area	Green area
Cost	0	0.75	1
Effectiveness	1	0.67	0.33
Flexibility	0	0.5	1
Co-benefits	0	1	0.5
Implementation	0.67	0.33	0

MCA: Weighting evaluation criteria (with stakeholders)

- Weighting is necessary as not all criteria will have the same importance depending on the context.
- Not every city and local government prioritize criteria in the same way.
- Similarly, stakeholders involved in such decisions have different priorities and therefore allocate different importance or weights against the criteria.
- NGOs and private sector representatives will have different priorities than corporations and governments.
- Stakeholders therefore should express their preferences within the process and state the reasons behind the importance of their objectives.

MCA: Methods for weighting evaluation criteria

Pairwise Comparison

(How more important is x criterion than y criterion?)

Direct Allocation

(Assigning 100 points among the criteria based on their relative importance)

MCA: By direct allocation method

Rank	Criteria	Weight
1	Cost	0.36
	Effectiveness	0.36
2	Implementation	0.16
3	Flexibility	0.06
	Co-benefits	0.06
100 points = 1.0		1.00

High Priority

Calculating Weighted Sum

Weight of the criterion





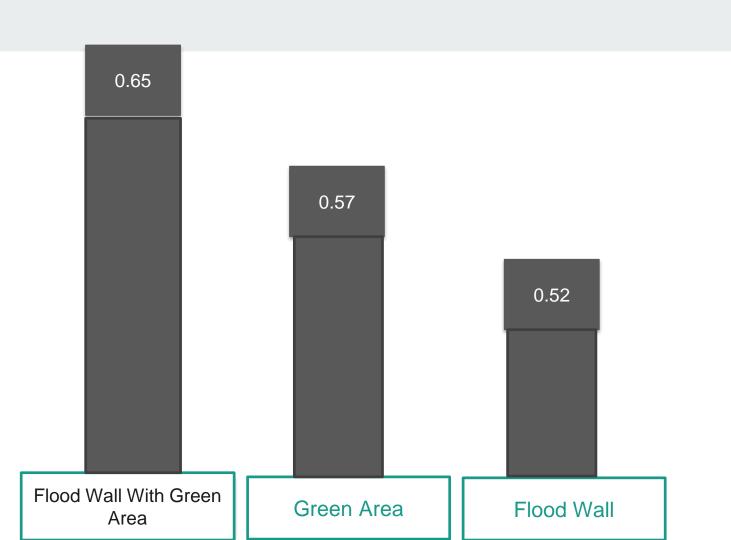
Weighted Sum

Normalized Score

MCA: Outcomes of the MCA Process

Criteria	Green Area					
	Weight of the criterion	Normalized score	Weigh of the criterion x Normalized Score			
Cost	0.36	1	0.36			
Effectiveness	0.36	0.33	0.12			
Implementation	0.16	0	0			
Flexibility	0.06	1	0.06			
Co-benefits	0.06	0.5	0.03			
		Weighted Sum	0.57			

Criteria	(Green area	a	Flood wa	all with gr	een area		Flood wal	
	Weight of the criterion	Normalized score	Weight of the criterion x Normalized Score	Weight of the criterion	Normalized score	Weight of the criterion x Normalized Score	Weight of the criterion	Normalized score	Weight of the criterion x Normalized Score
Cost	0.36	0.33	0.12	0.36	0.67	0.24	0.36	1	0.36
Effectivene ss	0.36	1	0.36	0.36	0.75	0.27	0.36	0	0.11
Implementa tion	0.16	0	0	0.16	0.33	0.05	0.16	0.67	0.05
Flexibility	0.06	1	0.06	0.06	0.5	0.03	0.06	0	0
Co-benefits	0.06	0.5	0.03	0.06	1	0.06	0.06	0	0
		Weighted Sum	0.57		Weighted Sum	0.65		Weighted Sum	0.52



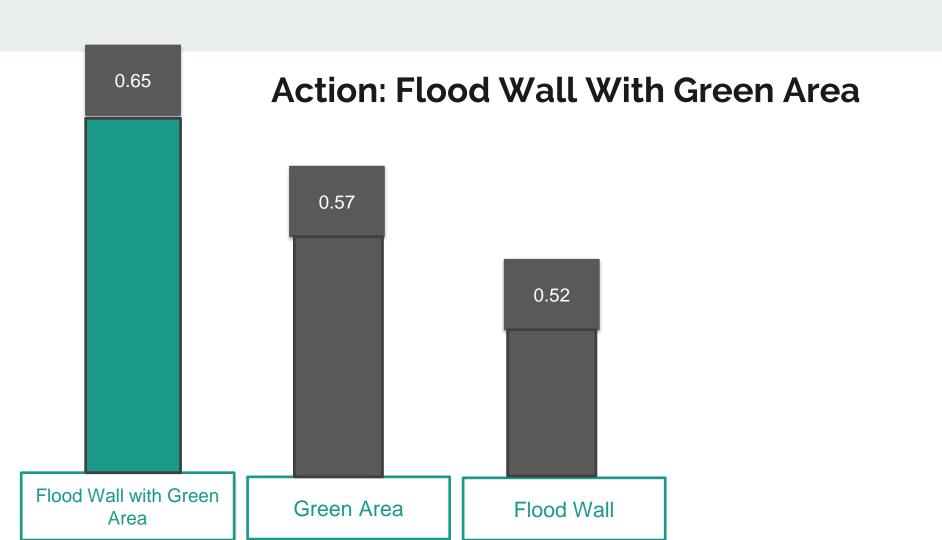
Which action is the most suitable to implement?



Flood wall

Flood wall with green area

Green area
(for water
retention)



Notes:

- Final ranking is dependent on input variables, scores, and weights
- Final ranking is determined by subjective factors e.g. criteria weights
- During the scoring, an objective quantification is conducted
- The weighting is the subjective part of the process
- Decision makers and/or stakeholders state the relative importance of the evaluation criteria

MCA: Opportunities

- Allows multiple perspectives or views (stakeholder engagement)
- Incorporates different measurement scales
- Provides transparency and structure
- Triggers discussion between stakeholders
- Knowledge generation

MCA: Challenges

- High degree of subjectivity
- Difficult to reach consensus on weights of criteria
- Requires intensive participation process
- Depends on stakeholders willingness to participate

MCA: Applications in Climate Change Adaptation

National level	 National Adaptation Programmes of Action (NAPAs), 46 Least Developed Countries (LDCs) National Climate Change Adaptation Strategy, the Netherlands
• Sub-regional and local level	Developing Local Climate Change Action Plans, the Philippines Demonstration of the Eco town Framework, San Vicente, Palawan, the Philippines Climate Change Adaptation Strategy, Vancouver, Canada Climate Change Adaptation Planning, Durban, South Africa

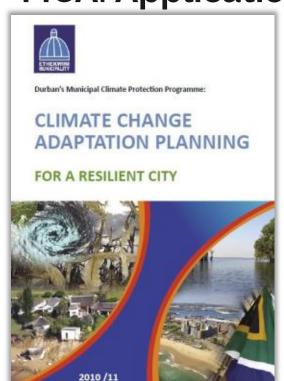
NAPA (Ethiopia)	NAPA (Bhutan)	National Climate Change Adaptation Strategy (Netherlands)	Local Climate Change Action Plans (Philippines)
Impact on economic growth of the poor (poverty reduction potential) Complementarities with national sectoral plans Reduction of climate change risk (losses avoided by poor people per year) Synergy with action plans under multilateral environmental agreements Cost effectiveness (dollar figure based on project costs)	Human life and health protected by the intervention Arable land with associated water supply and productive forest saved by the intervention Essential infrastructure, such as existing and projected hydropower plants, communication systems, industrial complexes, cultural and religious sites and main tourist	Necessity of implementation Possibility to postpone the action for a later No regret possibility Auxiliary benefit options Mitigation linkages	Feasibility Cost effectiveness Co benefits Social acceptability Also: Urgency Resource requirement Feasibility Effectiveness

Based on San Vicente's vulnerabilities, what are the viable adaptation measures to climate change?

		AGRICULTURE	COASTAL & MARINE
Technical/	Infrastructure •	Construction of additional automatic weather stations Construction of small scale irrigation facilities	 Establishment of sea walls and dikes in Port Barton Setting up of early warning system Mangrove deforestation
Governance &	Policies •	Training to introduce alternative livelihood (non-timber forest product) Establishment of farmers' field schools and programs	 Total fish-catch monitoring Monitoring of illegal fish catch practices Organizing and strengthening fisherfolk organizations Coral rehabilitation (i.e., undertake herbivore seeding, establish the necessary mix of marine habitat types to enhance coral resiliency)
Practices		Introduction of new crop varieties, including hybrids Alteration of cropping pattern/calendar and practices	 Training for alternative livelihood Promotion of private sector involvement in coastal planning and management Trainings and orientation on disaster risk reduction and management Enhanced public information campaign Policy for water resource use conflict resolution

Through multi-criteria analysis, several options were prioritized based on the following criteria: effectiveness, cost, technical feasibility, social/cultural feasibility, required time, and sustainability and overall impact.

MCA: Applications in Climate Change Adaptation





Durban, South Africa

Prioritization process to develop the city's Climate Change Action Plan

MCA allowed identification of the most urgent and beneficial interventions

Scoring system prioritized the interventions, combining an assessment of merit and urgency

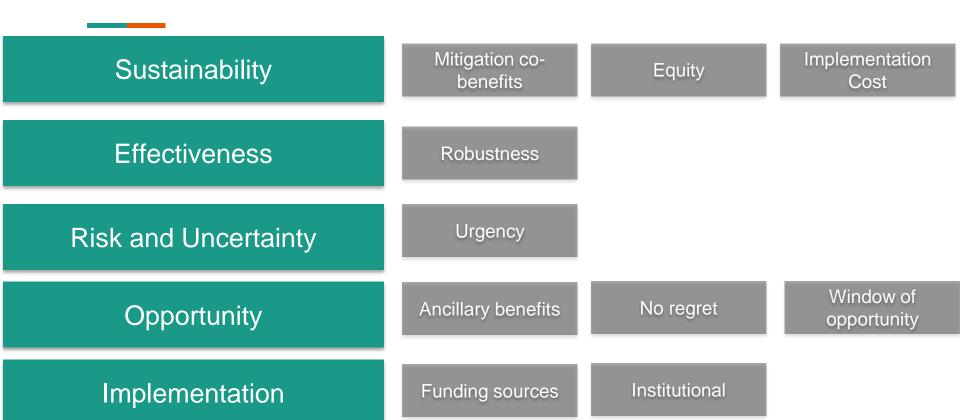
	Impact on risk	
	Ancillary benefits	
MCA Criteria	Reversibility and flexibility	
	Impact on emissions	
	Complementarity of options	
	Ease of implementation	
	Institutional complexity	
	Cost benefit	
	Risk of maladaptation	

Vancouver, Canada





MCA Criteria



Vancouver, Canada

MUST DO: Actions relating to climate impacts already being observed or that a life safety component and actions with a high benefit to cost ratio

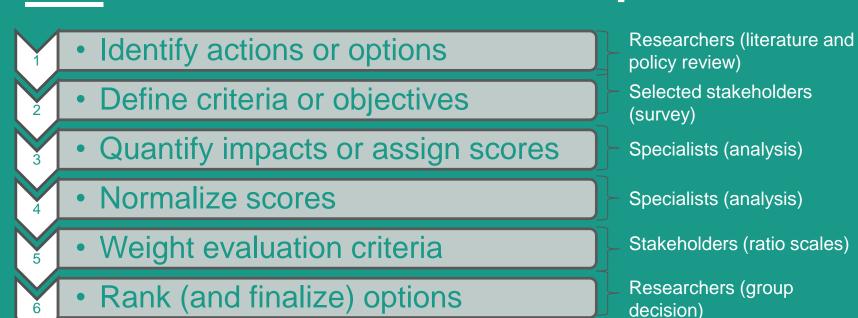
MONITOR: Actions relating to impacts that will be observed in the long term and that have a high benefit to cost ratio. Actions will be implemented when specific climate thresholds are surpassed or changes observed

INVESTIGATE: Actions relating to impacts that will be observed in the long term where the cost-benefit ratio is unknown

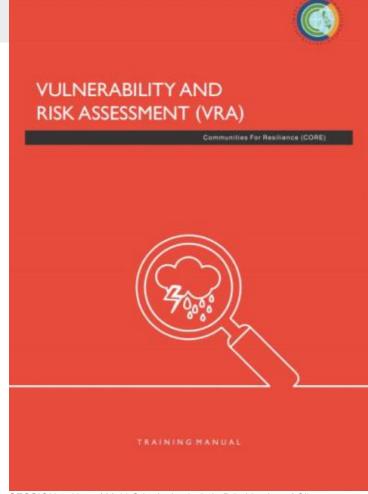
MCA: Applications in Climate Change Mitigation

Author	Sector	Objective	Options	Criteria	Location
Sun, et al. (2015)	Transport	To evaluate and select the best low-carbon transport policies	Tax adjustment, pricing adjustment mechanisms, multi-operation mechanisms, environmental propaganda, traffic demand management, and state funding and subsidies	Accessibility, safety, environment, society, cost, profits and technology	Tianjin, China

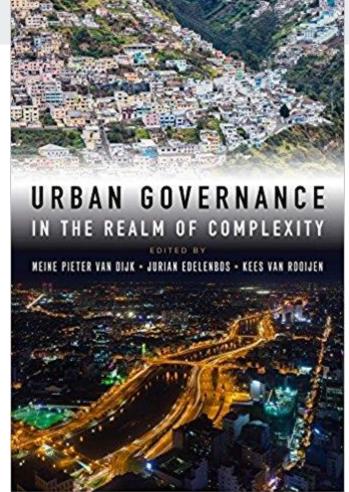
Extent and Mode of Participation



MCA: Applications in Climate Change Mitigation							
Author	Stakeholders Involved	Stakeholders' Objectives	Convergence of Preference	Final evaluation	Initiator	Application	
Sun, et al. (2015)	Government supervisory authorities, end users, infrastructure operators and suppliers, academics, traffic management sector, technology division, planning department	Infrastructure operators and most government departments: safety and travel time End users: safety and convenience Government planning department: budget Suppliers and the technology division: Facility reliability, cost of maintenance, and technology reliability	Most stakeholders agree on state funding and subsidies as the most effective form of low-carbon transport policy, while academics and government supervisory authorities prefer traffic demand management policy	Best supported low-carbon transport policies are state funding and subsidies, and traffic demand management	Researchers	Testing of methodology	



SESSION 4: Use of Multi-Criteria Analysis in Prioritization of Climate Change Adaptation and Mitigation and DRR Activities Climate Change Commission (2017)



CHAPTER 7: Multiple criteria analysis in low-carbon urban development: A review of applications in developing and transitional economies

Ensenado and Grafakos (2017)

Thank you!